

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON

UNITED STATES OF AMERICA, *ex rel.*
Dena R. Walker, APRN, CNM;

STATE OF WASHINGTON *ex rel.* Dena R.
Walker, ARNP, CNM; and

DENA R. WALKER, APRN, CNM,
individually,

Plaintiffs,

v.

UNITED WOUND HEALING, P.S.,

Defendant.

CV 19 5945 RJB
NO

**FALSE CLAIMS ACT COMPLAINT
AND DEMAND FOR JURY TRIAL**

FILED UNDER SEAL PURSUANT TO
31 U.S.C. § 3730(b)(2)

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COMPLAINT AND DEMAND FOR JURY TRIAL

I. INTRODUCTION

1. Plaintiff Dena Walker brings this action individually, and on behalf of Plaintiffs United States and the State of Washington under the Federal False Claims Act, 31 U.S.C. §§ 3729 – 3733 (the “False Claims Act” or “FCA”) and the Washington Medicaid Fraud False Claims Act (“WFCA”), RCW §§ 74.66.005 – 74.66.130, against Defendant United Wound Healing, P.S. (“United”) to recover, among other things, damages and penalties owed as a result of a systemic fraud that United has perpetrated against the government.

COMPLAINT AND JURY DEMAND - 2

Rec'd # - TACO 15 895

1 2. In short, United, which provides wound care treatment to residents in skilled
2 nursing facilities, has engaged in several fraudulent schemes resulting in thousands of false
3 claims being presented to and paid by the United States and the State of Washington. First,
4 United improperly bills government healthcare programs, including Medicare and Medicaid, for
5 complex and comprehensive evaluation services, when, in reality, a more focused and less
6 complex evaluation is indicated and provided.

7 3. Second, in violation of established Medicare and Medicaid laws, regulations, and
8 policies, United has implemented a company-wide policy whereby wound care specialists who
9 evaluate patient wounds and then perform procedures during the same visit to treat those wounds
10 (such as a wound debridement) improperly bill government healthcare programs, including
Medicare and Medicaid, for both the evaluation and the procedure.

11 4. Third, in violation of the Federal Anti-Kickback Statute (“AKS”), 42 U.S.C.
12 §1320a-7b(b), United has and continues to provide improper bonuses to Licensed Practical
13 Nurses (“LPNs”) it employs based on the number of residents they identify and refer to United
14 wound care specialists for wound evaluation and treatment. As a result of these incentives, the
15 LPNs routinely select patients for evaluation and treatment who have no wounds needing such
16 evaluation or treatment. United’s wound care specialists then evaluate these patients, and United
17 requires them to bill government healthcare programs, including Medicare and Medicaid, for
18 reimbursement for these unnecessary services, falsely certifying that they were medically
necessary and reasonable.

19 5. Plaintiff Walker, an Advanced Practice Registered Nurse (“APRN”) and
20 experienced wound care specialist who worked for United, witnessed these unethical practices
21 and expressed her concerns about the unethical conduct to United’s senior management,
22 including its CEO. Rather than correct the problem, United terminated Plaintiff in retaliation for
23 speaking up.
24

1 6. Plaintiff Walker now seeks recovery on behalf of the United States and the State
2 of Washington under the FCA and WFCOA for United's illicit scheme, and on behalf of herself
3 for United's retaliatory conduct and wrongful termination.

4 **II. JURISDICTION AND VENUE**

5 7. This Court has subject matter jurisdiction over the federal FCA claims under 31
6 U.S.C. § 3732(a), and 28 U.S.C. §§ 1331 and 1345. The Court has subject matter jurisdiction
7 over the WFCOA under 31 U.S.C. § 3732(b), because the claims seek recovery under state law for
8 funds paid by the State of Washington and the action arises from the same transactions and
9 occurrences as the federal FCA claim. This Court has subject matter jurisdiction over Plaintiff
10 Walker's claim under the federal FCA for retaliatory conduct and wrongful termination under 31
11 U.S.C. § 3730(h) and 28 U.S.C. § 1331. It further has subject matter jurisdiction over her
12 common law wrongful termination claim under 28 U.S.C. § 1367 because said claim is so related
13 to the claims in this action over which the Court has original jurisdiction that it forms part of the
14 same case or controversy under Article III of the United States Constitution.

15 8. This Court has personal jurisdiction over United because it is domiciled in the
16 State of Washington, and because section 3732(a) of the FCA permits worldwide service of
17 process, and United is a United States domiciled company doing business throughout several
18 states. Venue is appropriate in this District under section 3732(a) of the FCA because United
19 transacts business in this District, including Seattle, can be found in this District, and because
20 several of the illegal acts proscribed by the FCA occurred in this District.

21 **III. PARTIES**

22 9. Plaintiff Walker is a licensed APRN and certified nurse-midwife (CNM)
23 specializing in, among other things, providing wound care. She currently resides in Eagle
24 Mountain, Utah.

 10. United is a Washington health care company with its principle place of business
in Puyallup, Washington.

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IV. GENERAL ALLEGATIONS

A. United's Improper Billing Practices and Bonus Program.

11. United is in the business of providing wound care evaluations and treatment to residents in skilled nursing facilities. United contracts with the facilities at no cost to the facilities, and then sends roving nurses to visit the facilities onsite to evaluate and treat residents in need of wound-related care. United services facilities in the states of Washington, including the Seattle area, Oregon, Utah, and Idaho, and is currently expanding into several other states.

12. The vast majority of the patients that United evaluates and treats are elderly and/or disabled patients covered by government healthcare programs, including Medicare, Medicaid, and the Veterans Health Administration ("VHA"). United is reimbursed by Medicare, Medicaid, and other government health care providers for the wound treatment services it provides.

13. United identifies patients for treatment at the facilities through, among other things, what are referred to as "skin sweeps." These sweeps are conducted in the facilities by the United LPNs, who hold the title of Clinical Resource Nurse ("CRN"). While they have knowledge and experience about wound care, United's LPNs are not qualified to independently evaluate patients for wound care or to provide wound care treatment. Rather, their job is to identify patients that present potential wound care issues and refer them to United's wound care specialists, who are APRNs (or hold similar certifications) and are qualified to evaluate and treat patients for wound-related issues.

14. During the skin sweeps, the United LPNs are supposed to examine patients and identify those that present with wounds that they believe warrant further review. The United LPNs then refer these patients to United's wound care specialists for a wound evaluation. The United LPNs do not bill government healthcare programs for these screenings, as LPN reviews are not covered services under those programs. The wound specialists bill government healthcare programs directly for the evaluations and other wound care services they provide.

1 15. Plaintiff Walker began working at United in May of 2018 as a wound care
2 specialist, servicing United's contract facilities in Utah. Upon commencing her employment,
3 Plaintiff Walker witnessed and experienced pressure from senior management to increase the
4 number of patients evaluated and treated for wound-related issues. This pressure came directly
5 from CEO Ryan Dirks and other senior management. During weekly meetings Dirks and other
6 senior management emphasized the need to increase revenues by seeing more patients. Dirks
7 and other senior management placed a special emphasis on increasing the number of new
8 patients identified and evaluated for wound care, telling the staff that increasing first-time
9 evaluation is three times more valuable than follow-up visits.

10 16. To meet its revenue goals, United imposed a quota on its wound care specialists.
11 The specialists were required to evaluate and treat six to eight patients an hour, leaving in many
12 cases less than 10 minutes per patient. Those who fell behind in their quotas were pressured by
13 senior management, including Dirks and regional managers, to increase the number of patients
14 they evaluated. Additionally, wound care specialists were pressured to increase their rates of
15 procedures, including debridement procedures. Plaintiff Walker told and emailed her superiors,
16 including a senior regional manager, on several occasions that the model of seeing six to eight
17 patients per hour was unworkable, particularly given her lack of resources and support, and that
18 it compromised patient care. United, however, did nothing to correct the problems.

19 17. Instead, to keep Plaintiff and the other wound specialists on track, company
20 managers distributed periodic reports, called "dashboards," to senior management and all the
21 specialists, showing each specialists' monthly rates of total patients seen, new patients seen, rates
22 of debridement over the population of patients seen, and financial numbers, including the
23 monthly revenue and profit purportedly attributed to each individual wound care specialist.
24 These reports came in the form of tables and line graphs showing each wound care specialist's
monthly trends in patients seen and debridement rates.

18. In its drive to maximize profits, United hatched several schemes, still ongoing today, which are in direct violation of Medicare and Medicaid laws, regulations, and policies. These include (1) a scheme to upcode evaluation and management (“E&M”) services to services that were not performed and/or not medically necessary; (2) a scheme to double bill government healthcare programs by unbundling E&M services from procedures performed during the same visit; and (3) a scheme to offer and pay bonuses to the United LPNs that are tied directly to the number of patients that the LPNs identify and refer to the wound specialists for evaluation.

1. **United’s Improper Upcoding Scheme.**

19. Healthcare providers use what are known as Current Procedural Terminology (“CPT”) codes to report medical services performed on patients to government healthcare carriers, including Medicare and Medicaid carriers. E&M services are organized into various categories and levels. In general, the more complex the visit, the higher the level of code that applies, and the higher the reimbursement for the provider. Medicare and Medicaid laws, regulations, and policies provide that to be reimbursable, the E&M service must be medically necessary and meet all of the requirements of the CPT code. *See, e.g.*, Medicare Claims Processing Manual, chpt. 12, § 30.6.1(A). It is not medically necessary or appropriate to bill a higher level of E&M service when a lower level of service is indicated or provided. *Id.*

20. The applicable CPT codes for E&M services at issue are those that relate to E&M services in skilled nursing facilities, CPT codes 99304 – 99309. CPT codes 99304 – 99306 are for “initial” nursing facility care evaluations, while CPT codes 99307 – 99309 are for “subsequent” nursing facility care evaluations.

21. The codes for initial evaluations are for more complex visits and require three key components: (1) a detailed or comprehensive history; (2) a detailed or comprehensive examination; and (3) medical decision making ranging from straightforward to complex (the more complex the decision making the higher the CPT code). The typical time spent on these

1 visits at the patient's bedside and on the patient's facility floor or unit ranges from 25 minutes for
2 the lowest CPT code (99304) to 45 minutes for the highest CPT code (99307).

3 22. The codes for subsequent evaluations are for less complex visits and require two
4 of three key components: (1) a problem focused interval history; (2) a problem focused
5 examination; or (3) medical decision making ranging from straightforward to complex (again the
6 more complex the decision making, the higher the code). The typical time spent on these visits
7 at the patient's bedside and on the patient's floor or unit ranges from 10 minutes for the lowest
8 CPT code (99307) to 25 minutes for the highest code (99309).

9 23. While these two categories of CPT codes are labeled as "initial" and "subsequent"
10 nursing facility care, the appropriate code is not based on whether the patient is new or
11 established to the provider. Medicare and Medicaid policies and procedures require that the
12 provider bill the code that most accurately reflects the services that were medically necessary and
13 provided. *See* Medicare Claims Processing Manual, chpt. 12, § 30.6.10. Thus, a provider must
14 bill a "subsequent" care CPT code for new patients where the services that were provided or
15 medically necessary fail to meet the requirements of an initial care code, but meet the
16 requirements of the subsequent care code. *Id.*

17 24. The patients that United's wound care specialists treat are referred to United for a
18 specific and problem-focused evaluation of already-identified wounds that may warrant
19 treatment. These patients are already under the care of the facilities, where they receive, upon
20 admission, a comprehensive evaluation by a qualified physician. The patients then receive
21 regular monitoring and follow-up evaluations by the facility physicians and the nurses working
22 under their supervision. In general, they are not in need of an additional comprehensive
23 evaluation from United's wound care specialists.

24 25. And, in general, the United wound care specialists do not perform comprehensive
E&M services on these patients, including new patients. Most of United's new patient
evaluations are conducted in under 10 minutes, often in under five minutes, where the wound

1 care specialists conduct a problem focused history and examination of the patients. While these
2 patients may be new, the services performed do not meet the CPT codes for initial patient care,
3 as a detailed or comprehensive history and examination is not medically necessary or provided.

4 26. But United's company-wide policy is that *every* new patient evaluation should be
5 coded under a CPT code for initial E&M services (99304 – 99307), thus billing government
6 healthcare programs, including Medicare and Medicaid, for services that were not provided or
7 medically necessary. The CPT codes for initial care are significantly more expensive than for
8 subsequent care.

9 27. To attempt to mask the fraud, United requires the wound specialists to check
10 boxes of pre-selected organ systems, indicating that the specialists had examined them. These
11 systems included the eyes; ears, nose, mouth and throat; respiratory system; cardiovascular
12 system; and lymph nodes. Not only are such evaluations medically unnecessary for the specific
13 and focused wound care issues that are referred to the specialists, it is impossible, given the time
14 constraints, for the specialists to properly evaluate the systems. Indeed, the specialists are not
15 equipped with the basic tools necessary to perform these evaluations, such as stethoscopes,
16 otoscopes, and ophthalmoscopes.

17 28. During her orientation, CEO Dirks rounded with Plaintiff Walker to several
18 facilities and observed her. During this time, she questioned the medical necessity of the
19 evaluation criteria, and how she was supposed to properly complete the criteria given her per-
20 patient time constraints and lack of resources. In response, he told her she did not need to do a
21 full evaluation and that so long as the patient appeared healthy, she should just “check the
22 boxes.” This is the instruction that Plaintiff Walker consistently received throughout her
23 employment at United.
24

1 **2. United's Improper Unbundling Scheme.**

2 29. Under established Medicare and Medicaid policies, where a provider performs
3 E&M services and then discovers and treats a condition resulting from the evaluation services in
4 the same visit, the provider can bill only for the procedure.

5 30. For example, according to the National Correct Coding Initiative ("NCCI") Policy
6 Manuals for Medicare and Medicaid Services, developed by the Centers for Medicare &
7 Medicaid Services ("CMS") and incorporated by law into Medicare and all state Medicaid
8 programs:

9 In general, E&M services performed on the same date of service as a minor
10 surgical procedure are included in the payment of the procedure. The decision to
11 perform a minor surgical procedure is included in the global surgical package for
12 the minor surgical procedure and *shall* not be reported separately as an E&M
13 service. However, a significant and separately identifiable E&M service
14 unrelated to the decision to perform the minor surgical procedure is separately
15 reportable with modifier 25. The E&M service and minor surgical procedure do
16 not require different diagnoses. If a minor surgical procedure is performed on a
17 new patient, the same rules for reporting E&M services apply. The fact that the
18 patient is "new" to the provider is not sufficient alone to justify reporting an E&M
19 procedure.

20 NCCI Medicare Policy Manual, chpt. 1, § D, p. 18 (2019) (emphasis added); NCCI
21 Medicaid Policy Manual, chpt. 1, § D, p. 19 (2018) (emphasis in original).

22 31. As described above, United wound specialists conducted a problem-focused
23 evaluation on patients for wound treatment, usually focused on a specific condition that had
24 already been identified by the United LPN or the facility. These evaluations often led to a
decision to perform a procedure to treat the wound during the same visit, such as a wound
debridement procedure. In such cases, the wound providers were required by United's policy to

1 bill for both the E&M service and the procedure itself. The E&M service was billed under CPT
2 code 99304, 99305, or 99306 (the codes for initial nursing facility care), and the procedure was
3 billed under a separate code, such as CPT code 11042 (the code for debridement).

4 32. The unbundling of the E&M services from the procedure was accomplished with
5 the CPT code known as modifier 25. A modifier 25 code is only appropriate where the E&M
6 services are for a significant and separately identifiable service unrelated to decision to perform
7 the treatment. The use of modifier 25 in these cases was inappropriate, as the procedures
8 performed were not for significant and separately identifiable services unrelated to the wound
care specialists' decision to perform the treatment.

9 33. To the contrary, the procedures themselves, such as debridement, have a period of
10 pre-procedure and post-procedure evaluation built into the criteria of the respective CPT codes.
11 For example, the code for debridement of subcutaneous tissue (CPT code 11042), contains 11
12 minutes of pre-service time built into the procedure, including nine minutes of pre-evaluation
13 time. Plaintiff Walker would generally spend substantially less time than 11 minutes in pre-
14 service time before performing an 11042 debridement. In fact, she would typically spend three
15 or four minutes or less with the patient prior to performing the procedure, as the referral was for
16 a specific wound in a specific area that she examined briefly and then would decide to debride.
17 Indeed, in most cases, the entire procedure, including the pre-procedure evaluation, the
procedure itself, and the post-procedure evaluation would take under 10 minutes.

18 34. But United's policy required her (and every other specialist) to enter a code for
19 both the procedure and the evaluation with the modifier 25 code. There were no exceptions to
20 this policy. The policy was communicated orally and in writing, including company-wide emails
21 written by Dirks. Plaintiff Walker and all other wound care specialists followed this procedure,
22 resulting in thousands of false claims submitted to government health care programs, including
23 Medicare, Medicaid, and the VHA.
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1 35. Billing for both the evaluation and the ensuing procedure was a revenue
2 generating tactic of primary concern at United. During weekly meetings Dirks and other senior
3 management emphasized that wound care specialists should focus on evaluating new patients
4 and then doing a procedure, as United would get paid for both the initial evaluation and the
5 procedure. Dirks and other senior management told the wound care specialists that nothing
6 made United's CFO happier than a bill with charges for both an initial evaluation charge and a
7 procedure.

8 **3. United's Illegal Bonus for Patient Referral Scheme.**

9 36. In or around July of 2018, United initiated a bonus program whereby United's
10 LPN's were promised and received bonuses based on the number of patients they referred for
11 evaluation to United's wound care specialists. Under the bonus program, the LPNs were eligible
12 to receive a percentage of their salary based directly on the number of patients they referred to
13 the wound care specialists for evaluation.

14 37. Immediately following the implementation of this bonus structure, Plaintiff
15 Walker witnessed a significant increase in the number of patients referred to her by the United
16 LPNs. Many of these patients had no discernable wounds for evaluation despite reports by the
17 LPNs to the contrary. Because the LPNs referred these patients to Plaintiff Walker, she was
18 required to examine them, and her superiors insisted that she chart and bill for the patients
19 despite the fact that the patients had no condition that warranted an examination.

20 38. The medically unreasonable and unnecessary evaluations that were improperly
21 referred to Plaintiff Walker and billed to Medicare or Medicaid included the following:
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Patient Identifier ¹	Date of Treatment	United LPN's Purported Basis for Referral	What Plaintiff Actually Observed
1	8/15/2018	Sacral pressure ulcer	There was no pressure ulcer present.
2	8/15/2018	Burns to upper arm	The burns were resolved, and the patient already had treatment orders from a clinic that saw her two days earlier.
3	8/17/2018	State 1 pressure ulcer	There was no ulcer present.
4	8/21/2018	Pressure ulcer to left great toe	There was no ulcer present.
5	8/21/2018	Pressure ulcer to left heel	There was no ulcer present.
6	8/21/2018	Yeast infection	There was no evidence of a yeast infection.
7	8/21/2018	Bilateral heel pressure ulcers	There were no ulcers present.
8	8/21/2018	Trauma wounds to 2nd and 4th right toes.	There were no wounds present on 4th toe. The 2nd toe had a minor 0.3 mm scab, which had fallen off by the time of evaluation.
9	11/30/2018	Pressure ulcer to buttock	There was no pressure ulcer present.
10	12/7/2018	Pressure ulcer to heel	There was no pressure ulcer present.
11	12/7/2018	Pressure ulcer to heel and yeast rash	There was no pressure ulcer or yeast rash present.
12	12/7/2018	Yeast infection and pressure ulcer on toe	There was no yeast infection or pressure ulcer. The right toe had a minor wart.
13	12/7/2018	Pressure ulcer on left metatarsal head and moisture associated skin damage ("MASD")	There was no ulcer or MASD present.
14	7/1/2019	Rash under left breast	There was no rash present.
15	7/1/2019	Moisture related skin damage	There was no skin damage present.
16	7/23/2019	Wound in sacral area reported as "other"	The patient had minor MASD which was already being treated.

¹ Due to confidentiality concerns, the names of the patients have been withheld from this pleading and replaced with identifiers. Plaintiff will provide more details about these patients at the appropriate time in a manner that appropriately protects the identities of these patients from public disclosure.

1 39. On July 23, 2019, at one particular facility, a United LPN referred to Plaintiff
2 Walker at least 14 patients where he falsely represented that the patients had wounds needing
3 evaluation. The United LPN was suspiciously vague in identifying the wounds needing
4 treatment in many of these patients, listing the condition as “other,” with a general reference to
5 the area of the body. Plaintiff Walker evaluated these patients and saw no evidence of wounds.
6 Nurses at the facility were angry at the number of patients with non-issues being seen and
7 accused United of inappropriately increasing patient referrals for more money. One of the
8 patients accused the United LPN of making up a wound that did not exist on the patient.

9 40. United’s bonus program rewarding the United LPN’s based on the number of
10 referrals violates the AKS. The AKS forbids anyone from knowingly and willfully paying any
11 remuneration, including kickbacks, bribes, or rebates, to any person to induce such person to
12 refer an individual for the furnishing or arranging for the furnishing of any item or service for
13 which payment may be made in whole or in part under a federal health care program. 42 U.S.C.
14 §1320a-7b(b)(2)(B). Any claim that results from a violation of the AKS constitutes a false or
15 fraudulent claim under the FCA. 42 U.S.C. § 1320a-7b(h).

16 41. The AKS excludes from liability “any amount paid by an employer to an
17 employee (who has a bona fide employment relationship with such employer) for employment in
18 the provision of covered items or services.” 42 U.S.C. § 1320a-7b(b)(3)(B). This exclusion,
19 however, does not apply to bonuses given to employees for referrals, as referrals do not generally
20 constitute the “provision of covered items or services.”

21 42. United’s bonus program where the bonus amount is tied directly to the number of
22 referrals the LPNs make to the wound care specialists for treatment constitutes an illegal
23 remuneration to induce the LPNs to refer individuals for the furnishing of services for which
24 payment was made in whole or in part by federal healthcare programs, including Medicare,
Medicaid, and the VHA. This conduct does not fall under the employee safe harbor provision of
the AKS, because the referrals themselves do not constitute the “provision of covered items or

1 services.” Therefore, United’s bonus program is in violation of the AKS, and, as a result, all
2 claims submitted to federal healthcare programs for patients that the United LPNs referred for
3 treatment pursuant to the illegal bonus program are false claims in violation of the FCA.

4 **B. Plaintiff Walker Reported the Misconduct and Was Fired.**

5 43. Plaintiff Walker became increasingly concerned about the unethical conduct she
6 observed at United, including the influx of patients with no issues that were referred to her. On
7 August 6, 2019, she emailed Dirks and United’s Chief Medical Officer, expressing her concerns
8 about the way the skin sweeps and referrals were handled. She wrote that United LPNs were
9 referring patients who did not need treatment, and she listed specific examples of the patients
10 that were improperly referred to her. She noted that the facilities were aggravated by the
11 excessive referrals and questioned United’s motives. She further wrote that she did not chart or
12 bill for several patients, stating: “I personally don’t find it ethical to chart a new [patient] visit
13 where there is no wound, or no evidence of a wound, or scab when the facility did not
14 identify these to be sent for referrals.... This is not the first time I have had facilities
15 complain after skin sweeps about the way [the United LPN] goes about doing them. He can
16 be very intimidating. Remarks have been made to the effect that UWH is just doing this to
17 make money.”

18 44. In response to the email, Dirks falsely stated that the patients were asked to be
19 seen by the facility and stated that it was United’s policy to consult on any skin or wound
20 condition the facility had concerns about it. He then reprimanded Plaintiff for not including the
21 United LPN on the email, and accused her, falsely, of being difficult with the nursing staff at the
22 facility. He admonished that she must represent the company in a positive way and that, if not,
23 United would need to reconsider her position at United.

24 45. A few weeks later, on August 30, 2019, United abruptly terminated Plaintiff
Walker due to what they claimed were complaints of “unprofessional behavior” from facilities.

46. These stated reasons for Plaintiff Walker's termination were a sham. Plaintiff worked tirelessly with her facilities and was commended by their staff for her professionalism and the quality of her care. The real reason that United terminated Plaintiff Walker was because she complained about the unethical conduct described above and refused to chart and bill government healthcare programs for patient examinations that she believed were medically unnecessary.

C. United's False Claims to the Government.

47. As discussed above, United's illegal practices extend to government healthcare programs, including Medicare, Medicaid, and VHA. With each claim submitted, United made or caused others to make several false statements and certifications, both express and implied, to these programs.

48. The relevant certifications that United and its providers made include the following. When enrolling to participate in the Medicare Program, the wound care specialists themselves submitted Form CMS-855I. When the providers signed and submitted Form CMS-855I, they attested as follows:

(3) I agree to abide by the Medicare laws, regulations and program instructions....
I understand that payment of a claim by Medicare is conditioned upon the claim and the underlying transaction complying with such laws, regulations, and program instructions (including, but not limited to, the federal anti-kickback statute and the Stark law), and on the supplier's compliance with all applicable conditions of participation in Medicare.

(6) I will not knowingly present or cause to be presented a false or fraudulent claim for payment by Medicare, and I will not submit claims with deliberate ignorance or reckless disregard of their truth or falsity.

1 See Form CMS-855I.

2 49. Because the United providers operated in a practice group or organizational
3 setting, they were required to, and did, complete Form CMS-855R, which reassigned the benefits
4 to United who billed for the wound care specialists' services. In turn, United was required to,
5 and did, complete Form CMS-855B to be eligible to participate in the Medicare Program. In so
6 doing, United signed the "Certification Section" in Section 15, which "legally and financially
7 binds [the] supplier to all of the laws, regulations and program instructions of the Medicare
8 Program," and contains the same certification language as Form CMS-855I described above:

9 ***

10 (3) I agree to abide by the Medicare laws, regulations and program
11 instructions.... I understand that payment of a claim by Medicare is
12 conditioned upon the claim and the underlying transaction complying with
13 such laws, regulations, and program instructions (including, but not limited to,
14 the federal anti-kickback statute and the Stark law), and on the supplier's
15 compliance with all applicable conditions of participation in Medicare.

16 ***

17 (6) I will not knowingly present or cause to be presented a false or fraudulent
18 claim for payment by Medicare, and I will not submit claims with deliberate
19 ignorance or reckless disregard of their truth or falsity.

20 See Form CMS-855B.

21 50. Further, with each claim submitted to government healthcare programs, including
22 Medicare, Medicaid, and the VHA, the United wound care specialists were required to, and did,
23 complete and submit Form CMS-1500, the health insurance claim form, where they documented,
24 among other things, the CPT codes for the services provided, and certified as follows:

- "[T]his claim, whether submitted by me or on my behalf by my designated
billing company, complies with all applicable Medicare and/or Medicaid

laws, regulations, and program instructions for payment including but not limited to the Federal anti-kickback statute and Physician Self-Referral law (commonly known as the Stark statute”;

- “The services on this form were medically necessary and personally furnished incident to my professional...”; and
- “I certify that the services listed above were medically indicated and necessary to the health of this patient....”

See Form CMS-1500.

51. Thus, for each claim that United (1) improperly upcoded as a comprehensive E&M service; (2) improperly unbundled with modifier 25; or (3) improperly referred to United wound care specialists in violation of the AKS—United, both expressly and implicitly, made or caused its wound care specialists to make the above certifications, all of which were false.

V. CLAIMS FOR RELIEF

Count 1—Violation of the False Claims Act

52. Plaintiff/Relator realleges and incorporates by reference the prior paragraphs as if fully set forth herein.

53. Based on the acts described above, in violation of 31 U.S.C. § 3729(a) of the FCA, United (1) knowingly presented, or caused to be presented, a false or fraudulent claim for payment or approval, and/or (2) knowingly made, used, or caused to be made or used, a false record or statement to get a false or fraudulent claim paid or approved by the United States.

54. The false and fraudulent claims and statements that United made or caused others to make were material, as they had a natural tendency to influence, or be capable of influencing, the payment or receipt of money or property. Indeed, had the federal healthcare programs been aware of the false and fraudulent nature of the claims, statements, and omissions, the claims would not have been paid.

1 55. By reason of these false or fraudulent claims or statements, the United States has
2 been damaged in a substantial amount to be determined at trial, and is entitled to recover treble
3 damages plus a civil monetary penalty for each false claim.

4 **Count 2—Violation of the Washington Medicaid Fraud False Claims Act, Wash. Rev. Code**
5 **Ann. §§ 74.66.005 – 74.66.130**

6 56. Plaintiff realleges and incorporates by reference the prior paragraphs as though
7 fully set forth herein.

8 57. United violated the Washington Medicaid Fraud False Claims Act by engaging in
9 the fraudulent and illegal practices described herein, including knowingly causing false claims to
be presented to the State of Washington as described herein.

10 58. As a result of the misconduct alleged herein, United knowingly made, used, or
11 caused to be made or used, a false record or statement to get a false or fraudulent claim paid or
12 approved by the State of Washington.

13 59. The State of Washington, unaware of the false or fraudulent nature of these
14 claims, paid such claims which the State of Washington would not otherwise have paid.

15 60. By reason of these payments, the State of Washington has been damaged, and
continues to be damaged, in a substantial amount.

16 **Count 3—Wrongful Termination in Violation of the False Claims Act, 31 U.S.C. 3730(h)**

17 61. Plaintiff realleges and incorporates by reference the prior paragraphs as though
18 fully set forth herein.

19 62. The FCA forbids employers from discharging, demoting, suspending, threatening,
20 harassing, or otherwise discriminating against an employee for an employee's lawful action done
21 in furtherance of an FCA claim or for any other efforts to stop the employee from committing
one or more FCA violations. 31 U.S.C. § 3730(h)(1).

63. United violated this section by harassing, discharging, threatening, demoting, and discriminating against Plaintiff for complaining of and refusing to engage in the wrongful practices described above.

64. As a result, Plaintiff has suffered substantial damages, and is entitled to all remedies available at law and equity, including those listed in 31 U.S.C. § 3730(h)(2).

Count 4—Common Law Wrongful Termination

65. Plaintiff Walker realleges and incorporates by reference the prior paragraphs as though fully set forth herein.

66. There is a clear public policy against firing employees for refusing to commit an illegal act or in retaliation for reporting employer misconduct, i.e., whistleblowing. Discouraging employees from refraining from illegal activity or from whistleblowing jeopardizes these public policies.

67. United wrongfully retaliated against and terminated Plaintiff Walker for refusing to participate in the illegal conduct described herein and for reporting it to her superiors.

68. There was no overriding justification for United's retaliation and wrongful discharge of Plaintiff.

69. As a result of this retaliation and wrongful termination, Plaintiff has suffered substantial injury and is entitled to all available remedies at law or equity.

70. United's conduct was malicious, willful, wanton, and done in reckless disregard of Plaintiff's rights, and thus she is entitled to an award of punitive damages.

VI. PRAYER FOR RELIEF

WHEREFORE, Plaintiff requests that judgment be entered against Defendant United as follows:

- (1) Treble the United States' and the State of Washington's damages in an amount to be determined at trial, plus the maximum statutorily-allowed penalty for each false claim submitted in violation of the FCA or WFCAs statutes set forth above;

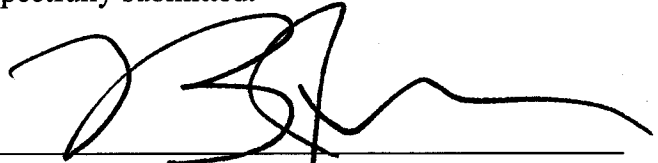
- (2) Plaintiff Walker's damages under the FCA and applicable common law that she sustained as a result of United's retaliation and wrongful termination;
- (3) Punitive damages for United's malicious, willful, wanton, and reckless conduct in retaliating against and wrongfully terminating Plaintiff;
- (4) Plaintiff's reasonable attorneys' fees and costs;
- (5) The maximum Relator award available under the FCA and equivalent false claims statutes of the Plaintiff States described above; and
- (6) For any further relief the Court deems appropriate.

VII. DEMAND FOR JURY TRIAL

Plaintiff demands a jury trial for all claims so triable.

DATED: October 4, 2019.

Respectfully submitted.



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